



**UNITED STATES BANKRUPTCY COURT
CENTRAL DISTRICT OF CALIFORNIA
LOS ANGELES DIVISION**

In re:

JOSE A. COSIO,

Debtor.

Chapter 7

Case No. 2:05-bk-41326-TD

Adv. No. 2:06-ap-01487-TD

**FINDINGS OF FACT AND CONCLUSIONS
OF LAW AFTER TRIAL**

JOSE A. COSIO,

Plaintiff,

vs.

UNITED STATES OF AMERICA (etc.);
EDUCATIONAL CREDIT MANAGEMENT
CORPORATION,

Defendants.

Date: October 10, 2007

Time: 1:30 p.m.

Courtroom: 1345

NATURE OF PROCEEDINGS

The Debtor and Plaintiff, Jose A. Cosio ("Plaintiff"), filed a voluntary Chapter 7 Petition on October 14, 2005. Plaintiff was granted a discharge on June 16, 2006. Thereafter, on July 6, 2006, Plaintiff filed a First Amended Complaint For Declaratory Relief And To Determine Debt Dischargeable Pursuant To (1) 11 U.S.C. Section 523(a)(8); (2) Health Education Assistance Loan Program, 42 U.S.C. Section 292f(g)(2); (3) 11 U.S.C. 105 (the "Complaint"), later amended to substitute Educational Credit Management Corporation ("ECMC") as a defendant, seeking to discharge his educational student loans. A non-jury trial was held on October 10, 2007.

1 The Court, having considered the record before it, including the evidence received at trial, the
2 statements and arguments of counsel, and the contents of the trial briefs, files the following Findings
3 of Fact and Conclusions of Law.

4 **FINDINGS OF FACT**

5 1. On or about January 25, 1984, Plaintiff executed a Wisconsin Guaranteed Student Loan
6 Program Promissory Note (the "First Note"). (Stipulation of Admitted Facts and Exhibits for Trial
7 ("SAF"), Admitted Fact ("AF") No. 1)

8 2. On or about November 1, 1984, there was a \$5,000 disbursement made pursuant to the
9 First Note for Plaintiff's benefit. (SAF, AF No. 2)

10 3. On or about August 30, 1983, Plaintiff executed a Wisconsin Guaranteed Student Loan
11 Program Promissory Note (the "Second Note"). (SAF, AF No. 3)

12 4. On or about September 13, 1983, there was a \$5,000 disbursement made pursuant to the
13 Second Note for Plaintiff's benefit. (SAF, AF No. 4)

14 5. On or about September 30, 1982, Plaintiff executed a Wisconsin Guaranteed Student Loan
15 Program Promissory Note (the "Third Note"). (SAF, AF No. 5)

16 6. On or about October 25, 1982, there was a \$5,000 disbursement made pursuant to the
17 Third Note for Plaintiff's benefit. (SAF, AF No. 6)

18 7. On or about August 20, 1981, Plaintiff executed a Wisconsin Guaranteed Student Loan
19 Program Promissory Note (the "Fourth Note"). (SAF, AF No. 7)

20 8. On or about October 16, 1981, there was a \$5,000 disbursement made pursuant to the
21 Fourth Note for Plaintiff's benefit. (SAF, AF No. 8)

22 9. Great Lakes Higher Education Corp. f/k/a Wisconsin Higher Education Corp. obtained a
23 judgment against Plaintiff for the amounts due under First Note, Second Note, Third Note and Fourth
24 Note from the Circuit Court, Branch 12, Dane County, State of Wisconsin, on or about September 6,
25 1989 (the "Judgment"). (SAF, AF No. 9)

26 10. The Judgment accrues interest at the rate of 12.00% per annum pursuant to the laws of the
27 State of Wisconsin. (SAF, AF No. 10)

28 11. ECMC is the current holder of the Judgment. (SAF, AF No. 11)

1 12. On or about October 25, 1980, Plaintiff executed a California Guaranteed Student Loan
2 Program Student Aid Commission Promissory Note and Disclosure Statement (the “Fifth Note”).
3 (SAF, AF No. 12)

4 13. On or about November 30, 1980, there was a \$2,500 disbursement made pursuant to the
5 Fifth Note for Plaintiff’s benefit. (SAF, AF No. 13)

6 14. The interest rate on the Fifth Note is a fixed rate currently set at 7% per annum.
7 (SAF, AF No. 14)

8 15. ECMC is the current holder of the Fifth Note. (SAF, AF No. 15)

9 16. The First, Second, Third, Fourth and Fifth Notes (collectively “the Notes”) represent
10 student loans made, insured or guaranteed by a governmental unit, or made to Plaintiff under a
11 program funded in whole or in part by a governmental unit or nonprofit institution within the
12 meaning of 11 U.S.C. § 523(a)(8). (SAF, AF No. 16)

13 17. Plaintiff filed a voluntary Chapter 7 petition on or about October 14, 2005 (the “Petition
14 Date”). (SAF, AF No. 17)

15 18. Plaintiff’s four student loans represented by the First Note, Second Note, Third Note and
16 Fourth Note were previously held by the Department of Education, and because of this Plaintiff and
17 ECMC entered into a Stipulation to Substitute ECMC as real party in interest on behalf of the
18 Department of Education (the “Stipulation to Substitute”). The Court entered an Order approving the
19 Stipulation to Substitute resulting in ECMC becoming a defendant in the adversary case. (SAF, AF
20 No. 19)

21 19. Plaintiff has additional student loans known as HEAL Loans, which loans were a part of
22 this adversary case and were defended by the United States of America through the United States
23 Attorneys Office. Plaintiff and the United States of America entered into a Stipulation resolving
24 those loans (SAF, AF No. 20) by a Stipulation providing that Plaintiff is to make monthly payments
25 of \$567.20 for 20 years to repay a his HEAL Loans. (Plaintiff’s trial testimony)

26 20. Plaintiff received his Chapter 7 discharge on June 16, 2006. (SAF, AF No. 21)

27 21. The only remaining defendant in the adversary case is ECMC. (SAF, AF No. 22)

28 22. On or about August 30, 2006, ECMC filed and served its Answer to Plaintiff’s

1 Complaint. (SAF, AF No. 23)

2 23. Although Plaintiff, as part of this lawsuit, made an agreement to repay his HEAL loans,
3 Plaintiff has not applied to the U.S. Department of Education for a William D. Ford Direct
4 Consolidation Loan. (SAF, AF No. 24) Defendant believes Plaintiff's ECMC balance is about
5 \$82,323.44 as of March 11, 2007.

6 24. Plaintiff has not established the balance owing on his student loans owed to ECMC.
7 (Plaintiff's trial testimony)

8 25. Plaintiff is 49 years old. (SAF, AF No. 26)

9 26. Plaintiff received a Bachelors of Science in Biology from the University of San Francisco
10 in 1981. (SAF, AF No. 27)

11 27. Plaintiff received a Masters in Public Health from UCLA in 2004. (SAF, AF No. 28)

12 28. Plaintiff has worked steadily for Kaiser Permanente Health Plan from September 23,
13 2002, to the present as a Medicare Compliance Administrative Specialist. (SAF, AF No. 29)

14 29. Plaintiff does not have any dependents. (SAF, AF No. 30)

15 30. Plaintiff receives medical, dental, and vision insurance through employer-sponsored
16 programs. (SAF, AF No. 31)

17 31. Plaintiff has life insurance. (SAF, AF No. 32)

18 32. Plaintiff has disability insurance. (SAF, AF No. 33)

19 33. Plaintiff does not suffer from any physical disabilities. (SAF, AF No. 34)

20 34. Plaintiff does not suffer from any mental disabilities. (SAF, AF No. 35)

21 35. From each of Plaintiff's bi-weekly paychecks Plaintiff makes a pre-tax contribution of
22 \$86.94 to his TSA Employee retirement plan, the name and the terms of which were not discussed in
23 the testimony. I infer that this is a voluntary contribution because the testimony did not suggest
24 otherwise.

25 36. Plaintiff's testimony was somewhat vague regarding his payroll deductions. Thus, from
26 each of Plaintiff's bi-weekly paychecks he testified there are three post-tax deductions made for
27 repayment of loans Plaintiff took from his retirement plans. Those three deductions total \$215.00
28 every two weeks. (Plaintiff's trial testimony)

1 37. From each of Plaintiff's bi-weekly paychecks Plaintiff makes a post-tax contribution of
2 \$289.81 to a retirement plan. (Plaintiff's trial testimony)

3 38. In all, Plaintiff's voluntary pre-tax and post-tax deductions for loan repayment and
4 retirement contributions from his paychecks total \$1,183.70 every four weeks, and on a monthly basis
5 they total \$1,282.34. (Plaintiff's trial testimony)

6 39. Plaintiff's Schedule J to his Bankruptcy Petition details his monthly expenses and
7 concludes that Plaintiff's total monthly expenses were \$2,283 as of October 27, 2005. (ECMC's
8 Exhibit G)

9 40. Plaintiff's Responses to Interrogatories state that Plaintiff's total monthly expenses were
10 \$2,520.00 as of December 7, 2006. (Plaintiff's trial testimony)

11 41. Plaintiff states that his monthly expenses as of the time of trial total \$2,910. (Plaintiff's
12 trial testimony)

13 42. Plaintiff's current annual gross income is about \$77,000. (Plaintiff's trial testimony)

14 43. ECMC offered Plaintiff a repayment plan of \$450 a month until his loan balance is paid
15 in full or 20 years, whatever occurs first, but Plaintiff has not responded with any effort to explore the
16 possibility of ECMC loan repayment. (SAF, AF No. 25)

17 44. Plaintiff also may be eligible for payment under the Income Contingent Repayment Plan
18 of the William D. Ford Federal Direct Loan Program (the "Ford Program") based upon his estimated
19 2007 Adjusted Gross Income of \$77,000, and taking into account his agreement to repay his HEAL
20 Loans and a balance of about \$82,000 on his ECMC loans.

21 45. Plaintiff's might qualify for the Graduated Repayment Plan of the Ford Program based
22 upon his estimated 2007 Adjusted Gross Income of \$77,000 and a balance of about \$82,000 on his
23 ECMC loans. (Request For Judicial Notice, Exhibit 2).

24 46. Plaintiff's might be eligible for the Graduated and Extended Repayment Plans of the Ford
25 Program based upon his estimated 2007 Adjusted Gross Income of \$77,000 and a balance of about
26 \$82,000.00 on his ECMC loans.

27 47. Although the record contains scattered testimony concerning previous repayment efforts
28 by Plaintiff, his testimony in this regard was vague and largely based on hearsay or uncorroborated

1 assertions and reflects no effort on Plaintiff's part regarding any Ford Program repayment options.

2 48. Any conclusion of law deemed to constitute a finding of fact is incorporated herein as a
3 finding of fact.

4 CONCLUSIONS OF LAW

5 1. This court has jurisdiction over this proceeding under 28 U.S.C. § 157(a) and General
6 Order No. 266, filed October 9, 1984. This adversary action is a core proceeding under 28 U.S.C. §
7 157(2)(I).

8 2. Venue for this proceeding lies within the Central District of California pursuant to 28
9 U.S.C. § 1409, as Plaintiff's Chapter 7 case was filed within the Central District of California.

10 3. Student loans are presumptively nondischargeable in bankruptcy under 11 U.S.C.
11 §523(a)(8). Tennessee Student Assistance Corp. v. Hood, 541 U.S. 440, 124 S. Ct. 1905 (2004).
12 Section 523(a)(8) excepts from discharge any debt "for an educational benefit overpayment or loan
13 made, insured or guaranteed by a governmental unit, or made under any program funded in whole or
14 in part by a governmental unit or nonprofit institution, or for an obligation to repay funds received as
15 an educational benefit, scholarship or stipend; *unless* excepting such debt from discharge under this
16 paragraph will impose an undue hardship on the debtor and the debtor's dependents."¹ (Emphasis
17 added.)

18 4. In In Re Pena, 115 F.3d 1108, 1112 (9th Cir. 1998), the Ninth Circuit adopted the test set
19 forth in In Re Brunner, 831 F.2d 395 (2nd Cir. 1987) to determine whether a student loan should be
20 excepted from discharge as an undue hardship. Under that test, the debtor bears the burden of
21 proving:

- 22 1) That he or she cannot maintain, based on current income and expenses, a "minimal"
23 standard of living for herself and her dependents if forced to repay the loans;
24 2) That additional circumstances exist indicating that this state of affairs is likely to
25 persist for a significant portion of the repayment period of the student loans; and
3) That the debtor has made good faith efforts to repay the loans.

In re Pena, 155 F. 3d at 1111.

27 ¹ This is the pre-BAPCPA version of §523(a)(8) that was in effect at the time Plaintiff filed his
28 Chapter 7 petition.

1 5. The Ninth Circuit Court of Appeals noted that “neither Congress nor this court has
2 defined the term ‘undue hardship’ However, the existence of the adjective ‘undue’ indicates that
3 Congress viewed garden-variety hardship as insufficient excuse for a discharge of student loans”
4 In re Pena, 155 F.3d at 1111. (Citations omitted).

5 6. “Current financial adversity, characteristic of all debtors in bankruptcy court, is not a
6 determinative factor in establishing dischargeability.” In re Barrows, 182 B.R. 640, 648-49 (Bankr.
7 D. N.H. 1994). “The mere fact that repayment of the student loan may impose a hardship on the
8 debtor is not enough to permit dischargeability.” In re Holmes, 205 B.R. 336, 339 (Bankr. M.D. Fla.
9 1997). The bottom line is that “Congress has seen fit to erect a high hurdle to debtors seeking to
10 discharge student loan obligations. While it commits to the court's discretion the finding of 'undue
11 hardship,' that discretion has been circumscribed by case law which, in an attempt to give structure to
12 the Congressional enactment, reserves discharge for the extraordinary case.” In re Wegrzyniak, 241
13 B.R. 689, 696 (Bankr. D. Id. 1999).

14 7. The debtor has the burden to satisfy all three of the elements of the Brunner test
15 before a student loan can be discharged. In re Faish, 72 F. 3d 298, 306 (3d Cir. 1995). If the debtor
16 fails to meet one of the requirements, the bankruptcy court’s inquiry must end there, with a finding of
17 no dischargeability.

18 8. The first prong of the Brunner test requires more than a showing of tight finances.
19 In re Faish, 72 F. 3d at 306. As stated by the Ninth Circuit Bankruptcy Appellate Panel in In re
20 Birrane, 287 B.R. 490, 495 (9th Cir. BAP 2002), “[t]he first prong of the Brunner test requires an
21 examination of Birrane’s current income and expenses to see if payments of the loan would cause her
22 standard of living to fall below that minimally necessary.”

23 9. According to the Courts in Birrane and in In re Nascimento 241 B.R. 440, 445 (9th Cir.
24 BAP 1999), the proper inquiry is “whether it would be ‘unconscionable’ to require the debtor to take
25 any available steps to earn more income or to reduce his expenses.”

26 10. Plaintiff testified concerning Plaintiff’s monthly expenses, and in general, the expenses he
27 lists appear to be reasonable, with some unexplained exceptions.

28 11. Plaintiff fails to provide any explanation to support his statement that he incurs \$100 in

1 monthly out-of-town non-reimbursable employment expenses and \$65 monthly for tax preparer fees.
2 In addition, he claims a \$75 church contribution.

3 12. Based on Plaintiff's direct testimony, he contributes \$504.11, bi-weekly, to his 401(k).
4 This total includes "Other payroll deductions/401(k) contributions" in the amount of \$149.98 and
5 "Other payroll deductions/401(k) loan repayment" in the amount of \$354.83. (Dec. of Jose A. Cosio
6 as Direct Testimony, p.18)

7 13. In addition, I note that Plaintiff is paying off several personal loans in preference to his
8 loans held by ECMC, including his HEAL loan and UCLA loan, all apparently in preference to his
9 loans held by ECMC.

10 14. I conclude there is a reasonable possibility that Plaintiff could, with some adjustment of
11 other voluntary payments, maintain a minimal standard of living and repay his student loans owed to
12 ECMC, either pursuant to the repayment plan offered by ECMC or a repayment plan offered by the
13 William D. Ford Federal Direct Loan Program.

14 15. It would not be "unconscionable" to expect the Plaintiff to lower these voluntary
15 expenses. Moreover, Plaintiff's \$250 per month dental payment is a short term obligation and will
16 end shortly, perhaps before 2008.

17 16. In order to satisfy the second prong of the Brunner "undue hardship" test, the debtor must
18 show that his present inability to pay will likely persist throughout a substantial portion of the loan
19 repayment period. Proof of "undue hardship" does not require proof of an "exceptional circumstance
20 beyond an inability to pay," now or in the future. In re Nys, 446 F.3d 938, 941 (9th Cir. 2006).

21 17. The second prong "is intended to effect the 'clear congressional intent exhibited in
22 section 523 (a) (8) to make the discharge of student loans more difficult than that of other
23 nonexcepted debt.' " In re Birrane, 287 B.R. at 497, quoting In re Rifino, 245 F.3d 1083 (9th Cir.
24 2001).

25 18. Plaintiff has not satisfied his burden of proof under the second prong of the Brunner test.
26 Plaintiff has not established that he has barriers of the type necessary to meet the second prong of the
27 Brunner test. Rather, the evidence persuades me that Plaintiff's income has stabilized and improved
28 over a long period of time and is likely to improve in the future, however modestly. Thus, Plaintiff

1 has not proven that he suffers an inability to pay which will likely persist throughout a substantial
2 portion of the loan repayment period.

3 19. In fact, the evidence does not show that Plaintiff has an inability to pay now or in the
4 future. Plaintiff's trial testimony shows that Plaintiff's income has increased every year since 2001.
5 He testified to having a fairly stable source of income since 1998. He has maintained steady
6 employment with Kaiser since 2002. There is no evidence that the debtor is hindered by any barrier
7 that would lead the court to believe he will lack the ability to repay for several years. In re Birrane,
8 287 B.R. at 497. Plaintiff seems to be a healthy, wholesome, reliable employee with good prospects
9 for his future employment at similar compensation.

10 20. Under the third prong of the Brunner test, Plaintiff must establish that he has made good
11 faith efforts to repay his student loans.

12 21. Lack of bad faith is not the applicable test. Plaintiff's burden is to show good faith efforts
13 to repay requiring efforts to satisfy the debt by all means, or at least by some means, within Plaintiff's
14 reasonable control. In re Ulm, 304 B.R. 915, 922 (S.D. Ga 2004).

15 22. There are two measures of good faith. The Birrane court, 287 B.R. at 499, describes the
16 first measure as follows: "Good faith is measured by the debtor's efforts to obtain employment,
17 maximize income, and minimize expenses."

18 23. While Plaintiff has accounted for generally modest living expenses, on balance I conclude
19 that Plaintiff has not made adequate efforts to adjust his voluntary expenditures to provide for
20 consistent efforts to repay his ECMC loans along with other obligations.

21 24. Plaintiff's claimed monthly expenses have increased over \$600 since the time of filing his
22 bankruptcy petition. His monthly tax preparer expense of \$65 and his church contribution of \$75
23 may not be entirely appropriate in light of his student loan debt. Plaintiff's monthly dental expense of
24 \$250 specifically set aside for 2007 will terminate within one year, maybe before 2008.

25 25. Plaintiff's voluntary pre-tax and post-tax deductions from his paycheck totaling \$1,282.34
26 a month are not entirely appropriate either, under the circumstances.

27 26. Plaintiff's repayment of loans taken from his retirement plans to repay some but not all of
28 his student loans falls somewhat short of proving Plaintiff's good faith here.

1 27. The entering into a settlement to repay a portion of Plaintiff's HEAL loans amounts to a
2 preferential plan on Plaintiff's part as to which loans should be repaid and which loans do not need to
3 be repaid. The 523(a)(8) case law does not support Plaintiff's selective repayment approach.

4 28. The second measure of good faith, as stated by the Birrane court is the debtor's effort, or
5 lack thereof, to negotiate a repayment plan with ECMC. The Ninth Circuit's decision in In re Nys,
6 446 F.3d 938 (9th Cir. 2006) and the Ninth Circuit BAP's decision in Birrane bring the Ninth Circuit
7 in line with other jurisdictions across the country which are increasingly requiring debtors to explore
8 the Ford Program before obtaining an undue hardship discharge. The Birrane court found the debtor
9 showed a lack of good faith by failing to take reasonable steps towards exploring and renegotiating a
10 repayment schedule under the Income Contingent Repayment Plan. There are available repayment
11 alternatives for Plaintiff's ECMC loans under an Income Contingent Repayment Plan (the William D.
12 Ford Federal Direct Loan Program) that Plaintiff has ignored. (See, SAF, AF No. 24)

13 29. ECMC offered Plaintiff a repayment plan of \$450 per month until his loan balance is
14 paid in full or 20 years, whatever occurs first. (SAF, AF No. 25)

15 30. ECMC has offered other repayment alternatives for Plaintiff's ECMC loans.

16 31. Since the Plaintiff has not demonstrated that he has made a meaningful effort to pursue
17 any repayment alternative with respect to his ECMC loans, he fails the third prong of the Brunner
18 test: Plaintiff has not demonstrated a good faith attempt to repay these student loans, his past
19 somewhat vaguely described efforts notwithstanding.

20 32. Plaintiff's evidence does not prove that his circumstances are unique, extraordinary, or
21 that they support a finding of undue hardship. Plaintiff's unwillingness to repay his ECMC loans
22 precludes Plaintiff on the record before me, from proving good faith as contemplated by Brunner and
23 the other case law discussed.

24 33. Plaintiff has failed to prove (a) that he cannot maintain, based upon current income
25 and expenses, a minimal standard of living for himself, if forced to repay the ECMC loans; (b) that
26 there are additional circumstances to support the discharge of his ECMC loans, or (c) that he has
27 made a good faith effort to repay his ECMC loans. Plaintiff has not satisfied any of the 3
28 requirements of the Brunner test necessary to establish that his student loans should be discharged

1 based on undue hardship. Therefore, judgment should be entered in favor of ECMC on Plaintiff's
2 Complaint.

3 34. Pursuant to the ruling in In re Saxman, 325 F.3d 1168 (9th Cir. 2003), without a finding of
4 undue hardship, the Court cannot grant a partial discharge.

5 35. ECMC is entitled to a judgment reciting that Plaintiff's indebtedness to ECMC is
6 nondischargeable under 11 U.S.C. § 523(a)(8).

7 36. Any finding of fact deemed to constitute a conclusion of law is incorporated herein as a
8 conclusion of law.

9
10 Dated:

Thomas B. Donovan
United States Bankruptcy Judge

1 NOTICE OF ENTRY OF JUDGMENT OR ORDER
2 AND CERTIFICATE OF MAILING

3 TO ALL PARTIES IN INTEREST LISTED BELOW:
4

5 1. You are hereby notified that a judgment or order entitled:

6 FINDINGS OF FACT AND CONCLUSIONS OF LAW AFTER TRIAL

7 was entered on **NOV 26 2007**

8 2. I hereby certify that I mailed a true copy of the order or judgment to the persons and entities

9 listed below on **NOV 26 2007**

10 Debtor/Plaintiff

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