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UNITED STATES BANKRUPTCY COURT
CENTRAL DISTRICT OF CALIFORNIA
LOS ANGELES DIVISION

In re
VINEYARD NATIONAL BANCORP,
Debtor.

Case No.: 2:10-BK-21661RN
Chapter 11

BRADLEY SHARP, AS LIQUIDATING
TRUSTEE OF THE LIQUIDATING
TRUST OF VINEYARD NATIONAL
BANCORP,

Plaintiff and
Counter-Defendant,

v.

FEDERAL DEPOSIT INSURANCE
CORPORATION, in its capacity
as receiver for Vineyard
Bank, National Association,

Defendant and
Counter-Plaintiff.

Adv. No.: 2:10-AP-01815RN

**MEMORANDUM OF DECISION RE: (1)
MOTION OF THE FEDERAL DEPOSIT
INSURANCE CORPORATION, AS
RECEIVER FOR VINEYARD BANK,
N.A., TO DISMISS COUNT IV OF THE
ADVERSARY COMPLAINT; AND (2)
PLAINTIFF'S MOTION FOR PARTIAL
SUMMARY JUDGMENT AS TO (I)
CAPITAL MAINTENANCE CLAIM
ASSERTED BY FDIC-R; AND (II)
OWNERSHIP OF TAX REFUNDS**

DATE: April 16, 2013
TIME: 2:00 p.m.
PLACE: Courtroom 1645

INTRODUCTION

Before the Court are two motions that were filed in connection with the above referenced adversary proceeding: (i) Motion Of The Federal Deposit Insurance Corporation, As Receiver For Vineyard Bank, N.A., to Dismiss Count IV of the Adversary Complaint ("Dismissal Motion"); and (ii) Plaintiff's Motion For Partial Summary Judgment as to (1) Capital Maintenance Claim Asserted by FDIC-R; and (2) Ownership Of Tax Refunds ("MSJ"). The parties have fully briefed and orally argued both motions. All pleadings were filed under seal.

Rolf Woolner and Gregory Martin of Winston & Strawn LLP appeared on behalf of the Plaintiff and Liquidating Trustee Bradley Sharp ("Liquidating Trustee" or "Plaintiff") and Joshua Wayser and Jessica Mickelsen of Katten Muchin Rosenman LLP appeared on behalf of the Defendant and Cross-Plaintiff FDIC-R ("Defendant" or "FDIC-R"). Linda Berberian of the FDIC also appeared at the hearing.

Because the MSJ addresses two distinct issues, one that invokes subject matter jurisdiction and the other, the alleged lack thereof, the motion will be bifurcated so that the issue with respect to ownership of the tax refund will be addressed together with the subject matter jurisdiction issue raised in the Dismissal Motion while the issues with respect to the allowance of the capital maintenance claim will be addressed separately. This memorandum of decision addresses the Dismissal Motion and the related MSJ concerning the 2008 tax refunds.

FACTUAL ALLEGATIONS

The adversary proceeding was filed on May 5, 2010. The Complaint raises five claims for relief. It seeks to disallow the claim of Defendant and Cross-Plaintiff FDIC-R ("Defendant" or "FDIC-R") against the estate of the Debtor Vineyard National Bancorp ("Debtor") or, alternatively, to subordinate the claim based on allegations that FDIC-R, as receiver for Vineyard Bank, N.A. ("Bank"), was an insider which caused the diminution of Debtor's capital by requiring the Debtor to infuse at least \$1 million to the Bank between May 2008 and February 2009 for the Bank's benefit alone. (Compl. ¶¶ 23-29.) The Complaint further avers the Debtor's estate is entitled to certain tax refunds resulting from the Debtor and the Bank's Corporate Income Tax Sharing Agreement dated as of January 3, 2007 ("Tax Sharing Agreement" or "TSA") and to insurance proceeds and premium refunds relating to certain directors and officers' liability insurance.¹ (Compl. ¶¶ 50-66.)

On January 4, 2011, FDIC-R filed its Amended Counterclaim and Answer ("Am. Counterclaim") to the Complaint. The Am. Counterclaim alleges that the FDIC-R, and not the Debtor, is entitled to any tax refund resulting from the Debtor and the Bank's consolidated tax returns. (Am. Countercl. ¶¶ 5-14.) The Am. Counterclaim further alleges that the tax refund is property of the FDIC-R and does not merely create an unsecured claim against the Debtor's estate. Id. ¶ 13. At the same time, the Am. Counterclaim contends that the Joint Plan of Liquidation of the Debtor and the Official Committee of Unsecured Creditors as of August 6, 2010 ("Confirmed Plan") did not

¹ It appears that by order entered on July 29, 2011, the parties settled the claim against the insurance proceeds pursuant to a global settlement reached in the D&O litigation and the insurance carriers involved in the case.

1 provide for the assumption of the Tax Sharing Agreement thereby
2 resulting in its rejection and its inapplicability in this case.²
3 Id. ¶¶ 8 and 13.

4 Furthermore, the Am. Counterclaim seeks damages in the amount
5 of \$579 million that the FDIC-R claims is entitled to priority under
6 § 507(a)(9) as a result of the Debtor's failure to maintain
7 sufficient capitalization for the Bank based on its statutory and
8 regulatory obligations to the Bank (the "Capital Maintenance
9 Claim"). (Am. Countercl. ¶ 17.) The Am. Counterclaim also claims
10 fraudulent transfers for the Bank's unlawful dividend payments to
11 Debtor's directors and officers and for payments to some of the
12 Debtor's vendors. Id. ¶ 21. In connection therewith, the FDIC-R
13 claims rights to insurance proceeds and premium reimbursements. Id.
14 ¶¶ 22-24; *supra*.

15 The Dismissal Motion is sought pursuant to Federal Rule of
16 Civil Procedure ("FRCP") 12(b)(1) made applicable in bankruptcy
17 under Federal Rule of Bankruptcy Procedure ("FRBP") 7012(b) for lack
18 of subject matter jurisdiction. The Dismissal Motion argues that
19 because FDIC-R is entitled to the tax refund³, Plaintiff and
20 Liquidating Trustee Bradley Sharp's ("Liquidating Trustee" or
21 "Plaintiff") claim against the FDIC-R for the tax refund is governed
22 by the Financial Institutions Reform, Recovery and Enforcement Act
23 of 1989 ("FIRREA") which denies jurisdiction to any court in favor
24 of the administrative procedure under FIRREA to decide claims
25 against the FDIC-R.

26
27 ² The joint plan was confirmed on August 26, 2010.

28 ³ The tax refund at stake is approximately \$21,865.014.

1 Plaintiff filed his amended opposition ("Opposition") to the
2 Dismissal Motion on or about January 3, 2013. The Opposition
3 asserts that (i) the filing of FDIC-R's proof of claim subjects the
4 FDIC-R to this Court's jurisdiction; (ii) the bankruptcy court has
5 jurisdiction to determine the assets of a debtor's estate; and (iii)
6 Debtor is a debtor of the Bank and not a creditor that is required
7 to file a claim under FIRREA.

8 According to the Reply ("Dismissal Reply"), whether the Court
9 has subject matter jurisdiction in this case is at the core of the
10 issue. The Dismissal Reply contends that the Plaintiff invokes the
11 incorrect framework for deciding this adversary proceeding by
12 conflating the application of 11 U.S.C. § 541 with the jurisdiction
13 issue raised by FIRREA and that this adversary proceeding
14 impermissibly circumvents the administrative claims process under
15 FIRREA.

16 Related to the Dismissal Motion is the Plaintiff's MSJ on the
17 issue of ownership of the tax refund. Plaintiff argues that
18 interpreting the terms of the Tax Sharing Agreement is at the crux
19 of the dispute. Based on Plaintiff's interpretation, the terms of
20 the TSA created a debtor-creditor relationship between the Debtor
21 and the Bank whereby the Bank is a creditor of the Debtor (and now,
22 of its estate). MSJ at 2. The MSJ urges the Court to find that the
23 TSA created a contractual obligation giving rise to a debtor-
24 creditor relationship and not a trust or an agency agreement whereby
25 Debtor holds the tax refund in trust for the Bank's benefit.

26 The opposition to the MSJ ("MSJ Opp'n") argues that there are
27 genuine issues of material fact to decide (i) whether there is a Tax
28 Sharing Agreement that governs the 2008 tax refunds; and (ii)

1 whether the Bank owned the tax refunds because it paid the taxes and
2 incurred the tax liability and the loss that resulted in the
3 refunds.

4 The reply ("MSJ Reply") asserts there are no issues of material
5 fact. The Tax Sharing Agreement applies to the 2008 tax return,
6 Defendant does not own the refund, and the agreement did not create
7 an agency relationship between the Debtor and the Bank.

8 9 **DISCUSSION**

10 In view of the Dismissal Motion and the MSJ, the Court will
11 treat the Defendant's Dismissal Motion as a motion for summary
12 judgment. Notwithstanding that the Dismissal Motion was sought
13 under FRCP 12(b)(1), the treatment is permissible under case law.
14 As stated in Lawrence v. Dunbar, 919 F.2d 1525, 1530 (11th Cir.
15 1990), when the jurisdictional basis of a claim is intertwined with
16 the merits, the district court should apply a Rule 56 summary
17 judgment standard when ruling on a motion to dismiss which asserts a
18 factual attack on subject matter jurisdiction.

19 Factual attacks on subject matter jurisdiction focus not on the
20 pleadings but on the existence of subject matter jurisdiction "in
21 fact." Provenzano v. United States, 123 F. Supp. 2d 554, 557 (S.D.
22 Cal. 2000). In resolving factual attacks, the court may consider
23 matters outside the pleadings, such as affidavits and testimony.
24 See Roberts v. Corrothers, 812 F.2d 1173 (9th Cir. 1987); see also
25 Lawrence v. Dunbar, 919 F.2d at 1529. As such, the summary judgment
26 standard will be adopted in evaluating Rule 12(b)(1) motions that
27 also implicate the merits of a claim. Lawrence v. Dunbar, 919 F.2d
28

1 at 1530. The issue of subject matter jurisdiction is sufficiently
2 intertwined with the factual issues of this case.

3 FRCP 56 requires the entry of summary judgment if "the movant
4 shows that there is no genuine dispute as to any material fact and
5 that movant is entitled to judgment as a matter of law. The court
6 should state on the record the reasons for granting or denying the
7 motion." FRBP 7056 makes FRCP 56 applicable in this proceeding.

8 The U.S. Supreme Court instructs "the mere existence of some
9 alleged factual dispute between the parties will not defeat an
10 otherwise properly supported motion for summary judgment." Anderson
11 v. Liberty Lobby, Inc., 477 U.S. 242, 247-48, 106 S.Ct. 2505, 2510
12 (1986). The requirement is that there be no genuine issue of
13 material fact. Id. at 248, 106 S.Ct. at 2510. An issue is
14 "genuine" only if there is sufficient evidentiary basis on which a
15 reasonable trier of fact could find for the nonmoving party. Id. A
16 factual dispute is "material" only if it might affect the outcome of
17 the suit and under the governing law will properly preclude the
18 entry of summary judgment. Id. Factual disputes that are
19 irrelevant or unnecessary will not be counted. Id. At the summary
20 judgment stage, the judge's function is not to weigh the evidence
21 and determine the truth of the matter but to determine whether there
22 is a genuine factual dispute for trial. Anderson, 7 U.S. at 249;
23 106 S.Ct. at 2510.

24 Under Rule 56, the Movant bears the initial burden to show that
25 no material issue of fact exists. Once the Movant demonstrates from
26 the record that there are no genuine disputes of material fact, the
27 burden of proof shifts to the party opposing summary judgment. 10
28 COLLIER ¶ 7056.05; Coral Petroleum, Inc. v. Baque Pribas-London, et

1 al., 797 F.2d 1351, 1354 (5th Cir. 1986). The court must view the
2 evidence in a light most favorable to the nonmoving party. Coral
3 Petroleum, Inc., 797 F.2d at 1354. Any doubt as to the existence of
4 genuine issues of fact will be resolved against the moving party.
5 10 COLLIER, ¶ 7056.05. Additionally, Local Bankruptcy Rule 7056-1(f)
6 states:

7
8 "[I]n determining any motion for summary judgment
9 or partial summary adjudication, the court may
10 assume that the material facts as claimed and
11 adequately supported by the moving party are
12 admitted to exist without controversy except to
13 the extent that such facts are (1) included in
14 the "statement of genuine issues" and (2)
15 controverted by declaration or other evidence
16 filed in opposition to the motion."

17 The crux of the dispute is the interpretation of the Tax
18 Sharing Agreement between the Debtor and the Bank and the facts
19 surrounding this agreement to the extent that there are ambiguities
20 in the agreement's language. Interpreting the terms of the
21 agreement is essential in establishing whether the Bank, and
22 therefore, the Defendant, owns the tax refund.

23 Accordingly, the rules of construction in interpreting
24 contracts are essential in deciding the issue at hand. Fundamental
25 in contract interpretation is the examination of the plain language
26 within the four corners of the contract to determine the mutual
27 intent of the contracting parties. United States v. Westlands Water
28 Dist., 134 F. Supp. 2d 1111, 1134 (E.D. Cal. 2001) (citation
omitted). A written contract must be read as a whole and every part
interpreted with reference to the whole, with preference given to
reasonable interpretations. Westlands Water Dist., 134 F. Supp. 2d

1 at 1135 citing Klamath Water Users Protective Ass'n v. Patterson,
2 204 F.3d 1206, 1210 (9th Cir.), *cert. denied*, 531 U.S. 812, 148 L.
3 Ed. 2d 14, 121 S. Ct. 44 (2000) (add'l citations omitted). Courts
4 must interpret contracts, if possible, so as to avoid internal
5 conflict. Westlands Water Dist., 134 F. Supp. 2d at 1135 citing
6 Trident Ctr. v. Conn. Gen. Life Ins. Co., 847 F.2d 564, 566 (9th
7 Cir. 1988) (citing sources).

8 "'A contract is ambiguous if reasonable people could find its
9 terms susceptible to more than one interpretation. The fact that
10 the parties dispute a contract's meaning does not establish that the
11 contract is ambiguous.'" Westlands Water Dist., 134 F. Supp. 2d at
12 1135 *citing* Barcellos & Wolfsen v. Westlands Water Dist., 849 F.
13 Supp. 717, 721 (E.D. Cal. 1993). "The determination whether a
14 contract's language is ambiguous is a question of law." Westlands
15 Water Dist., 134 F. Supp. 2d at 1135 (citations omitted).
16 Consequently, under the parol evidence rule, a court does not look
17 to 'extrinsic evidence to interpret the terms of an unambiguous
18 written instrument.'" Id. (citations omitted). In California,
19 extrinsic evidence is admissible to explain the meaning of a
20 contract if the offered evidence is relevant to prove a meaning to
21 which the language of the contract is reasonably susceptible."
22 Pacific Gas & E. Co. v. G. W. Thomas Drayage etc. Co., 69 Cal.2d 33,
23 37 (1968).⁴

24
25
26
27 ⁴ While the Ninth Circuit in Trident Ctr. v. Connecticut Gen. Life Ins. Co., 847 F.2d 564, 569-570 (9th Cir. Cal. 1988)
28 questioned the wisdom of Pacific Gas, it found that it is bound by such a holding in interpreting contracts in California.

1 **A. Subject Matter Jurisdiction**

2 Defendant contends the bankruptcy court has no jurisdiction
3 to hear and decide the Plaintiff's claim regarding the entitlement
4 to and ownership of the tax refund because the Debtor failed to
5 comply with the administrative procedures under FIRREA that required
6 the Debtor to file a claim against the FDIC-R and the Bank's
7 receivership estate by the bar date of October 21, 2009 before the
8 Plaintiff could commence litigation against the FDIC-R. (Mot.
9 Dismiss at 2-3.)

10 The parties do not dispute that 12 U.S.C. § 1821(d) governs
11 the determination of claims against the Bank controlled by the FDIC.
12 Section 1821(d) sets out the administrative procedure that must be
13 followed to determine claims against the FDIC-R. However, parties
14 disagree on whether § 1821(d) applies in this adversary proceeding.

15 On the one hand, Defendant argues Plaintiff failed to file a
16 claim by the October 21, 2009 deadline for filing claims against the
17 Bank's receivership estate. (Mot. Dismiss at 7-8; Decl. of Lewis
18 Nelson, Sr. in Supp. Of Def.'s Mot. to Dismiss ¶7.) Hence,
19 Plaintiff is barred from making a claim of entitlement against the
20 tax refund which the Defendant asserts the Bank owns. See 12 U.S.C.
21 § 1821(d) (5) (C).⁵

22 Conversely, Plaintiff asserts the Debtor was not required to
23 file a claim against the Bank for the tax refund because it does not
24 have a claim against the Bank. Instead, it is a debtor of the Bank
25 with respect to the tax refund because the Tax Sharing Agreement
26

27 ⁵ Section 1821(d)(5)(C) provides unless claimant was unaware of the appointment of the receiver in time to file a proof of
28 claim by the deadline date and files a proof of claim before claim payments are made, "claims filed after the [claims
deadline] shall be disallowed and such disallowance shall be final."

1 created a debtor-creditor relationship whereby the Debtor would owe
2 the Bank for any tax refund to the consolidated group on account of
3 its consolidated tax return based on the amount the Bank would have
4 received if it were to file its own tax return. (Opp'n at 5-7.)

5 As Defendant established, sweeping case law from all circuits
6 holds that courts (federal or otherwise) lack jurisdiction over
7 claims asserted against the FDIC in its capacity as receiver prior
8 to the exhaustion of the administrative claims process. (Mot.
9 Dismiss at 9-10); see e.g., Henderson v. Bank of New England, 986
10 F.2d 319, 320 (9th Cir. 1993) (Section 1821(d)(13)(D) strips all
11 courts of jurisdiction over claims made outside the administrative
12 procedures of § 1821.)

13 However, this general rule is limited only to claims against
14 the failed bank's receivership. Parker N. Am. Corp. v. Resolution
15 Trust Corp. (In re Parker N. Am. Corp.), 24 F.3d 1145 (9th Cir.
16 1993); McCarthy v. FDIC, 348 F.3d 1075, 1078-80 (9th Cir. 2003)⁶. As
17 Parker explained, a "claim" under FIRREA means an obligation owed by
18 the failed institution, and not an obligation owing to it. 24 F.3d
19 at 1153.

20 More importantly, Parker concluded that FIRREA's
21 administrative claims exhaustion requirement is not invoked at the
22 stage where the court is determining whether the res in question is
23 an "asset" of the failed banking institution. 24 F.3d at 1153. It
24 follows, therefore, that the issue of whether the tax refund is an
25 asset of the FDIC-R or the Debtor is outside the ambit of FIRREA
26

27 ⁶ McCarthy limited the application of Parker on two points holding instead: (1) that Parker is limited to bankruptcy cases;
28 and (2) the claims administrative process under FIRREA apply not only to claims of creditors against the receivership but
also claims of debtors in chapter 11 against the failed banking institution. However, it did not overrule its holding that
FIRREA procedures are limited only to claims.

1 under § 1821(d)(13)(D)(i) which bars judicial review of an "action
2 seeking a determination of rights with respect to, the assets of any
3 depository institution for which the [FDIC] has been appointed
4 receiver. . . ."

5 Defendant unsuccessfully attempts to persuade this Court to
6 deviate from the Ninth Circuit's holding in Parker by citing to In
7 re American Mortg. & Inv. Servs., 141 B.R. 578, 583 (Bankr.D.N.J.
8 1992), for the proposition that FIRREA's administrative claims
9 procedure is the proper forum to resolve issues concerning the FDIC-
10 R's ownership interest in the tax refunds. First, Parker is
11 controlling in the circuit and has not been overruled. American
12 Mortgage was decided by the New Jersey bankruptcy court and is not
13 binding on this Court. Second, the Court finds American Mortgage
14 unpersuasive because its application of FIRREA was overreaching
15 based on the two cases it relied upon: Capital Data Corp. v. Capital
16 Nat. Bank, 778 F.Supp. 669 (S.D.N.Y. 1991) and Resolution Trust
17 Corp. v. Elman, 761 F.Supp. 245(2d Cir. 1991). Capital Data Corp.
18 involved the validity of a secured creditor's lien on the failed
19 bank's stock while Elman involved the claim of the failed bank's
20 former attorney against the bank's estate. American Mortg., 141
21 B.R. at 583. American Mortgage, however, involved a secured
22 creditor who sought to execute on its collateral against a
23 bankruptcy debtor's asset to which the FDIC, as receiver for the
24 debtor's subsidiary, claimed ownership. 141 B.R. at 580. American
25 Mortgage did not involve a direct claim against the FDIC unlike
26 Elman and Capital Data Corp. which involved direct claims against
27 the FDIC as receiver. The dispute in American Mortgage was outside
28 the purview of § 1821(d)(13) as set forth in Parker.

1 This manner of interpreting the confines of § 1821(d)(13)(D)
2 was applied in Nat'l Union Fire Ins. Co. of Pittsburgh, Pa. v. City
3 Sav., F.S.B., 28 F.3d 376, 385 (3d Cir. 1994) where the Third
4 Circuit established first that the insurance policies in question
5 were assets of the failed bank. Having concluded that the insurance
6 policies were assets of the failed bank, it determined that the
7 jurisdictional bar contained in § 1821(d)(13)(D) applied. Id.

8 The Court finds FIRREA and the Bankruptcy Code can coexist in
9 the context of a chapter 11 debtor so that FIRREA only limits the
10 bankruptcy court's jurisdiction involving claims against the FDIC-R
11 that are "susceptible of resolution through [FIRREA's] claims
12 procedure." Henderson, 986 F.2d at 321. Here, the Court finds that
13 FIRREA's limitation under § 1821(d) does not extend to controversies
14 between the Debtor and the FDIC-R involving the threshold issue of
15 ownership of an asset. The threshold question must be overcome
16 first before § 1821(d)(13) is applied.

17 As the Ninth Circuit explained in McCarthy,

18
19 "if bankruptcy courts are stripped of
20 jurisdiction over a broad class of claims under
21 the § 1821(d) jurisdictional bar, the unity of
22 the bankruptcy process may be fractured and some
23 bankruptcy-related claims would be determined, at
24 least in the first instance, by FDIC
25 administrative tribunals, which (it is argued)
26 have little expertise in bankruptcy matters. For
27 the reasons stated above, we do not think this
28 construction of the § 1821(d)(13)(D)
jurisdictional bar quite squares with the
statutory text." 348 F.3d at 1079 citing Freeman
v. FDIC, 312 U.S. App. D.C. 324, 56 F.3d 1394,
1401-02 (D.C. Cir. 1995).

1 Undoubtedly, "determining the nature and extent of property of the
2 estate is a fundamental function of a bankruptcy court.... [and]
3 fundamental to the administration of a bankruptcy case" thus,
4 establishing a core proceeding under 28 U.S.C. § 157(b)(2)(A). In
5 re Kincaid, 917 F.2d 1162, 1165 (9th Cir. 1990) *adopting the holding*
6 *in In re Kincaid*, 96 B.R. 1014, 1017 (9th Cir. BAP 1989).

7 The Court rejects the FDIC-R's position that this court lacks
8 subject matter jurisdiction. To exercise this Court's fundamental
9 function requires its determination of the Debtor's assets including
10 its ownership interest in the tax refund.

11 The FDIC-R's reference to the Indymac opinions and the courts'
12 findings that the interpretation of a tax sharing agreement is not a
13 core proceeding under Stern v. Marshall, 131 S. Ct. 2594, 180 L. Ed.
14 2d 475 (2011) reh'g denied, 132 S. Ct. 56, 180 L. Ed. 2d 924 (U.S.
15 2011), is not dispositive because it simply requires the Court, if
16 the parties do not consent to the Court's jurisdiction to render a
17 final decision on the issue, to submit proposed findings of fact and
18 conclusions of law to the district court pursuant to 28 U.S.C. §
19 157(c)(1). See Siegel v. FDIC (In re IndyMac Bancorp Inc.), 2012
20 LEXIS 1462 *3-4 (Bankr. C.D. Cal. Mar. 29, 2012) as accepted by In
21 re IndyMac Bancorp, Inc., 2012 LEXIS 88666 *13-17 (C.D. Cal. May 30,
22 2012) (issuing proposed findings of fact and conclusions of law on
23 similar issues as this case in response to the district court's
24 finding in Siegel v. FDIC (In re IndyMac Bancorp Inc.), 2011 U.S.
25 Dist. LEXIS 78418 (C.D. Cal. July 15, 2011) that the issues involved
26 non-core issues.) The approach is consistent with Judge Real's
27 Order Denying Motion of the Federal Deposit Insurance Corporation,
28 as Receiver for Vineyard Bank, N.A., for the Entry of an Order

1 Withdrawing Reference of Adversary Proceeding of April 11, 2011. It
2 does not strip the federal courts of jurisdiction to hear the issue,
3 in the first instance, in favor of the administrative procedure set
4 forth under 12 U.S.C. § 1821(d)(13).

5 **B. Applicable Law**

6 A significant amount of case law has emerged in determining
7 ownership of tax refunds between parents and their subsidiaries
8 arising from consolidated tax returns filed on behalf of the group.
9 As such, this court will not replicate the extensive legal analyses
10 that have been written on this issue that benefits us all. Instead,
11 this opinion attempts to succinctly address issues presented in this
12 case in the context of precedence in this circuit and the majority
13 of cases that have addressed the same dispute presented to this
14 Court.

15 The Ninth Circuit case of Bob Richards Chrysler-Plymouth
16 Corp., 473 F.3d 262 (9th Cir. 1973) established that in the absence
17 of a written agreement expressly stating the rights and obligations
18 of parties filing a consolidated tax return, a tax refund resulting
19 solely from offsetting the losses of one member of a consolidated
20 filing group against the income of that same member in a prior or
21 subsequent year should inure to the benefit of that member. 473
22 F.2d at 265. As a result, the party receives the refund from the
23 government only in its capacity as an "agent" for the consolidated
24 group. Id. The absence of an express or implied agreement that the
25 agent had any right to keep the refund meant the agent was under a
26 duty to return the tax refund to the party that incurred the loss.
27 Id.

1 Accordingly, if an express written agreement is in effect, such
2 an agreement controls the disposition of the tax refund. Several
3 cases comport with this principle. In re NetBank, Inc., 459 B.R.
4 801, 809 (Bankr. M.D. Fla. 2010); In re BankUnited Financial Corp.,
5 et al., 462 B.R. 885, 899 (Bankr. S.D. Fla. 2011); In re Team
6 Financial, Inc., 2010 WL 1730681 *4-5, *10-11 (Bankr. D. Kan. Apr.
7 27, 2010); and Siegel v. FDIC (In re IndyMac Bancorp Inc.), 2012
8 LEXIS 1462 *3-4 (Bankr. C.D. Cal. Mar. 29, 2012) as accepted by In
9 re IndyMac Bancorp, Inc., 2012 LEXIS 88666 *13-17 (C.D. Cal. May 30,
10 2012). While these cases are not binding on this Court,⁷ this Court
11 finds their reasoning to be sound and of persuasive value to the
12 controversy before it.

13 To that extent, the Court must look at the four corners of the
14 TSA to determine whether the agreement created an agency or a
15 debtor-creditor relationship between the Debtor and the Bank.
16 Unless the TSA is ambiguous, extrinsic evidence will not be
17 considered.

18 **C. The absence of a written TSA for the tax year 2008 creates a**
19 **genuine dispute of material fact.**

20 In this case, it is uncontroverted that the Tax Sharing
21 Agreement was first created in January 2005 as reflected in the
22 minutes of both boards. (Statement of Uncontroverted Fact ("SUF") ¶
23 12.) Identical versions of the Tax Sharing Agreement were signed by
24 the President/CEO (Norman Morales) and Executive Vice President/CFO
25
26
27

28 ⁷ In re Silverman, 616 F.3d 1001, 1005 (9th Cir. 2010). Furthermore, Defendant failed to demonstrate that a decision lacks force merely because it is on appeal. Unless overruled by the appellate court, the cases remain relevant to this Court's decision.

(Gordon Fong) of both the Bank and the Debtor in 2006 and 2007.
(SUF ¶ 13.) The TSA provided in pertinent part:

"[T]he ultimate responsibility to make timely estimated federal income and state franchise tax payments rests with the Company [Debtor]. It has been the policy and practice of both the Company and the Bank to have the Bank make the timely quarterly consolidated estimated Federal income and state franchise tax payments on behalf of both the Company and the Bank to the taxing authorities.

. . . .

Each quarterly amount advanced or deducted by the Bank on behalf of the Company will appropriate the estimated Federal income and state franchise tax liability or benefit calculated by multiplying the quarterly taxable income/loss of the Company by the appropriate income tax rate. These tax remittances shall not exceed the amount the Bank would have paid had it filed separately. *The Bank and Bancorp shall settle intercompany taxes receivable/payable arising from these estimated payments on a quarterly basis. Thus, if the Bank incurs a tax loss it should receive a refund in an amount no less than the amount the Bank would have received as a separate entity, regardless of whether the consolidated group is receiving a refund.*" (App. of Ex. Supp. of Pl.'s Summ. J., Ex. 9 (emphasis added).)

The TSA has no termination clause or provision that makes it effective beyond the year that it was signed. Indeed, the practice since its inception was to sign or renew the same TSA every year. It is also uncontroverted that there was no TSA signed for 2008—the tax year corresponding to the return that caused the disputed tax refund. However, it is also uncontroverted that the Debtor and the Bank filed consolidated tax returns for the years 2003, 2004 and 2008 notwithstanding the absence of a written TSA for 2008 and the years preceding 2005. (SUF ¶ 17).

1 The parties dispute that the Tax Sharing Agreement was
2 operative in 2008. Consequently, the facts of Team Financial
3 NetBank, BankUnited Financial, and IndyMac do not fit squarely with
4 the facts of this case to the extent that in those cases, a written
5 tax allocation agreement was clearly in effect during the tax year
6 that resulted in a refund. If it was in effect, absent ambiguity,
7 the analysis is relatively simple as this Court does not find the
8 terms of the TSA to be vague to allow extrinsic evidence of the
9 parties' intent with respect to its terms. The problem lies with
10 the fact that there was no TSA signed in 2008. This fact
11 distinguishes the case from the majority of cases that clearly have
12 an enforceable TSA at the time the returns were filed. As such, the
13 probe does not end with reviewing the parties' Tax Sharing
14 Agreement.

15 Plaintiff urges this Court to find that a written TSA existed
16 in 2008 by extrapolating the effectiveness of the existing TSA for
17 2005, 2006 and 2007 despite not being signed in 2008. This is based
18 on the argument that the TSA did not have an expiration provision
19 and no requirement that it be renewed every year. (MSJ Reply at
20 14.) There is also nothing in the TSA that states it remains
21 effective until it is expressly terminated by the Debtor and the
22 Bank's boards or by some other means. See e.g., In re Nelco, Ltd.,
23 264 B.R. 790, 799. On the contrary, the undisputed evidence shows
24 the parties signed a new TSA every year for three years since it was
25 formulated.

26 Plaintiff argues that the most logical inference is that TSA's
27 effectiveness would continue until the policy for filing
28 consolidated tax returns was changed by the boards of the Bank and

1 the Debtor. (MSJ Reply at 15.) However, it is equally logical to
2 conclude that the parties decided not to continue with the terms of
3 the existing TSA for 2008 as illustrated by the Debtor's failure to
4 seek board approval and their continuing practice of filing
5 consolidated tax returns. The board minutes that approved the TSA
6 did not indicate that board approval was necessary to terminate the
7 agreement. (App. of Ex. Supp. of Pl.'s Summ. J., Ex. 10.)
8 Likewise, it is uncontroverted that the parties filed consolidated
9 tax returns for 2003 and 2004 without the use of a written TSA that
10 governed the rights of the parties at that time. (SUF ¶ 17.)

11 Because there exists an ambiguity as to whether the written
12 TSA remained in effect for 2008, it appears appropriate for this
13 Court to look at the extrinsic evidence to determine (1) the intent
14 of the Debtor and the Bank to continue with the terms of the TSA in
15 2008 without a written agreement; and (2) whether the principles of
16 Bob Richards apply in this case in the absence of a signed Tax
17 Sharing Agreement for 2008.

18 In the Declaration of James LeSieur⁸ filed in support of the
19 MSJ, he testified that he understood the last Board-approved TSA
20 remained in effect for 2008-09. (LeSieur Decl. Supp. Mot. Summ. J.
21 ¶ 15.) As interim CFO in 2008-09, he continued to apply and
22 implement the TSA.^{9 10} Id. On the other hand, Gordon Fong's¹¹

25 ⁸ James LeSieur was the Chairman of the Debtor's Board of Directors from January 2007 to August 2008; the Vice
26 Chairman of the Board of Directors from October 2008 until the Debtor's chapter 11 petition on July 21, 2009; the interim
27 CEO from January 2008 until the fall 2008 when Glenn Terry became the official CEO; interim CFO from December until
the postpetition period of the Debtor's bankruptcy case. He held the same positions with the Bank during the same time he
was an officer and director of the Debtor.

28 ⁹ LeSieur's deposition testimony was slightly different and less precise. He answered yes when asked whether he
continued to implement and apply the Tax Sharing Agreement as in force "*from time to time*" and not between 2008 and
2009. (App. of Dep. Supp. of Pl.'s Summ. J., Ex. C, 78-79.)

1 Declaration in Support of the Opposition states that he understood
2 the tax sharing agreement between the Bank and the Debtor had to be
3 re-signed and approved by the Boards of the Debtor and the Bank each
4 year to be in effect. (Fong Decl. Supp. Opp'n ¶ 4.) As a result,
5 in 2006 and 2007, he redrafted the 2005 Tax Sharing Agreement and
6 had the boards of the Debtor and the Bank approve them. Id.
7 However, there is no evidence of minutes that the boards approved
8 the 2006 and 2007 Tax Sharing Agreements similar to the approval
9 that occurred in 2005.

10 The Court finds, therefore, that for the terms of the TSA to
11 remain applicable in 2008, the TSA that was executed in 2005 must
12 remain enforceable notwithstanding the absence of a signed TSA in
13 2008. Mr. LeSieur's testimony that he understood the last Board-
14 approved TSA remained in effect for 2008-09 negates the Liquidating
15 Trustee's position that it was unnecessary to renew the TSA every
16 year. (LeSieur Decl. Supp. Mot. Summ. J. ¶ 15.) Absent an
17 applicable TSA for 2008, the Court finds 12 U.S.C. § 1823(e)
18 prohibits any oral agreements that would diminish or defeat the
19 interest of the FDIC in any asset acquired by it. *See also D'oench,*
20 *Duhme & Co. v. Federal Deposit Insurance Corp.*, 315 U.S. 830, 62
21 S.Ct. 676 (1942).

22 Whether the TSA was effective in 2008 remains unresolved
23 because no similar TSA was signed by the officers of the Debtor and
24 the Bank existed. Consequently, the Court finds a material fact
25

26 ¹⁰ The Court overrules the FDIC-R's evidentiary objection to LeSieur's Declaration in Support of the Motion for
27 Summary Judgment as relevant to the issue of whether the parties intended to continue with the existing TSA for 2008.
28 LeSieur's declaration further established his personal knowledge on the issue.

¹¹ Gordon Fong served as the CFO and Senior VP of the Debtor and the Bank between 2002-08.


1 remains disputed on whether the 2005 TSA was enforceable in in 2008
2 or whether a signed written TSA had to be renewed every year for it
3 to be enforceable. Summary judgment on the issue of entitlement to
4 the 2008 tax refunds, therefore, must be denied.

5
6 **CONCLUSION**

7 For the reasons stated herein, the Court denies Defendant's
8 Dismissal Motion as to Plaintiff's Complaint, Count IV, and denies
9 the Plaintiff's Motion for Partial Summary Judgment on the issue of
10 entitlement to the tax refunds. A separate judgment shall issue at
11 the conclusion of all issues relating to this adversary proceeding.

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24 Date: May 3, 2013

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26 Richard M. Neiter
27 United States Bankruptcy Judge
28

NOTICE OF ENTERED ORDER AND SERVICE LIST

Notice is given by the court that a judgment or order entitled (*specify*) **MEMORANDUM OF DECISION RE: (1) MOTION OF THE FEDERAL DEPOSIT INSURANCE CORPORATION, AS RECEIVER FOR VINEYARD BANK, N.A., TO DISMISS COUNT IV OF THE ADVERSARY COMPLAINT; AND (2) PLAINTIFF'S MOTION FOR PARTIAL SUMMARY JUDGMENT AS TO (I) CAPITAL MAINTENANCE CLAIM ASSERTED BY FDIC-R; AND (II) OWNERSHIP OF TAX REFUNDS** was entered on the date indicated as "Entered" on the first page of this judgment or order and will be served in the manner indicated below:

I. SERVED BY THE COURT VIA NOTICE OF ELECTRONIC FILING ("NEF") - Pursuant to controlling General Order(s) and Local Bankruptcy Rule(s), the foregoing document was served on the following person(s) by the court via NEF and hyperlink to the judgment or order. As of **May 3, 2013**, the following person(s) are currently on the Electronic Mail Notice List for this bankruptcy case or adversary proceeding to receive NEF transmission at the email address(es) indicated below.

US Trustee's Office (Los Angeles): ustpreion16.la.ecf@usdoj.gov
Plaintiff's Counsel Gregory A Martin: gmartin@winston.com; Rolf Woolner: rwoolner@winston.com
Defendant's Counsel Joshua D Wayser: joshua.wayser@kattenlaw.com; Jessica Mickelson, Jessica.mickelson@kattenlaw.com;

☐ Service information continued on attached page

II. SERVED BY THE COURT VIA U.S. MAIL: A copy of this notice and a true copy of this judgment or order was sent by United States Mail, first class, postage prepaid, to the following person(s) and/or entity(ies) at the address(es) indicated below:

Defendant's Counsel:

Linda Berberian
FDIC Legal Division
Dallas Regional Office
1601 Bryan Street
Dallas, TX 75201

☐ Service information continued on attached page

III. TO BE SERVED BY THE LODGING PARTY: Within 72 hours after receipt of a copy of this judgment or order which bears an "Entered" stamp, the party lodging the judgment or order will serve a complete copy bearing an "Entered" stamp by U.S. Mail, overnight mail, facsimile transmission or email and file a proof of service of the entered order on the following person(s) and/or entity(ies) at the address(es), facsimile transmission number(s), and/or email address(es) indicated below:

☐ Service information continued on attached page